ADAMS COUNTY TRANSPORTATION PLANNING ORGANIZATION

PUBLIC PARTICIPATION PLAN

ADOPTED: April 22, 2015

ADAMS COUNTY TRANSPORTATION PLANNING ORGANIZATION 19 Baltimore Street, Suite 101 Gettysburg, PA 17325

> Phone: 717-337-9824 FAX: 717-334-0786

 Email:
 askaplanner@adamscounty.us

 Web:
 http://www.adamscounty.us/Dept/Planning/Pages/default.aspx

Contents

Introduction	1
Regulatory Background	2
Public Participation Goals	4
Demographic Profile of Adams County	5
Adams County Transportation Planning and Programming Process	6
Public Outreach and Involvement Techniques	7
Information Distribution Channels	13
	Regulatory Background Public Participation Goals Demographic Profile of Adams County Adams County Transportation Planning and Programming Process Public Outreach and Involvement Techniques

Appendix A: Demographics

Appendix B: Environmental Justice Population Maps

Appendix B: Limited English Proficiency Plan

Section 1: Introduction

The Adams County Metropolitan Planning Organization (MPO), operating under the Adams County Transportation Planning Organization (ACTPO) name, is the transportation policy and decision making entity responsible for transportation planning and programming in the county. The MPO is comprised of community members representing transportation and business interests, and local and state governments. The 2010 Census expanded Hanover Urbanized Area into Adams County. This new Urbanized Area designation lead Adams County to be defined as a metropolitan area and therefore the previous RPO was re-designated as a Metropolitan Planning Organization in early 2013. A Public Participation Plan (PPP) is an element required of all MPOs, and RPOs, in Pennsylvania. Therefore, this PPP will satisfy the requirements for the Adams County MPO.

The PPP identifies the processes and procedures used by the Adams County MPO to provide an effective public education and outreach program. The MPO is responsible for the Long-range Transportation Plan (LRTP), the Transportation Improvement Program (TIP), and the annual Unified Planning Work Program (UPWP). The Adams County Office of Planning and Development (ACOPD) serves as the staff to the MPO and is responsible for the implementation of public outreach efforts in the development of these transportation plans and programs. The PPP is a continually changing document and will be evaluated and updated periodically as the effectiveness of both new and old outreach techniques are evaluated.

Who was involved in development/review of PPP?

The development of the PPP was coordinated by the ACOPD staff and reviewed by the Adams County MPO. Public participation is an important element of all of the programs administered by the ACOPD and, as such, various strategies to obtain public input into projects are utilized for all of the programs including the Adams County MPO.

Section 2: Regulatory Background

State and Federal Regulations

Since the issuance of Executive Order 128989, USDOT, FHWA and FTA have issued orders, guidance and policies regarding its implementation. Most recently, on March 2, 2012, The U.S. Department of Transportation (USDOT) released a revised EJ Strategy that reiterates DOT's commitment to EJ principles and to integrating those principles into DOT programs, policies, and activities. The DOT EJ Strategy was followed by an update to Order 5610.2(a) on May 2, 2012. The updated Order reaffirms DOT's commitment to EJ, and directed the operating agencies to develop their own approach to integrating EJ into the programs, policies and plans. The Federal Highway Administration (FHWA) issued Actions to Address Environmental Justice in Minority Populations and Low-Income Populations, 6640.23A, on June 14, 2012. The Federal Transit Authority (FTA) subsequently issued EJ policy guidance (c 4703.1) for FTA recipients on August 15, 2012

Pennsylvania Sunshine Law

The Pennsylvania Sunshine Law, Act 84 of 1986 as amended June 15, 1993, February 26, 1996, and October 15, 1998 requires public agencies to advertise and provide public notice of meetings and allow for attendance and reasonable public comment at meetings.

Environmental Justice

Executive Order 12898 of 1994 - Environmental Justice (EJ) emphasizes nondiscrimination in federal programs affecting human health and the environment, and provides minority and low income communities with access to public information and an opportunity to participate in matters relating to the environment. The United States Department of Transportation (USDOT) issued DOT Order 5610.2 in 1997 and the Federal Highway Administration (FHWA) issued FHWA Order 6640.23 in 1998 to establish EJ policies and procedures. There are three fundamental environmental justice principles set forth by FHWA provide guidance to the Adams County MPO.

- Avoid, minimize, or mitigate disproportionately high and adverse human health and environmental effects, including social and economic effects, on minority populations and low-income populations.
- Ensure the full and fair participation by all potentially affected communities in the transportation decision-making process.
- Prevent the denial of, reduction in or significant delay in the receipt of benefits by minority and low-income populations.

The following definitions of minority populations for EJ purposes were recently clarified in 2012 through the update to Order 56102. Minority Population means any readily identifiable groups of minority persons who live in geographic proximity, and if circumstances warrant, geographically dispersed/transient persons (such as migrant workers or Native Americans) who will be similarly affected by a proposed DOT program, policy, or activity.

- Black -- a person having origins in any of the black racial groups of Africa.
- Hispanic -- a person of Mexican, Puerto Rican, Cuban, Central or South American, or other Spanish culture or origin, regardless of race.
- Asian -- a person having origins in any of the original peoples of the Far East, Southeast Asia, or the Indian subcontinent.

- American Indian and Alaskan Native -- a person having origins in any of the original people of North America and who maintains cultural identification through tribal affiliation or community recognition.
- Native Hawaiian or Other Pacific Islander -- a person having origins in any of the original peoples of Hawaii, Guam, Samoa, or other Pacific Islands.
- Low-Income Population means any readily identifiable group of low-income persons who live in geographic proximity, and, if circumstances warrant, geographically dispersed/transient persons (such as migrant workers or Native Americans) who will be similarly affected by a proposed DOT program, policy, or activity.

Title VI of the Civil Rights Act

Title VI of the Civil Rights Act of 1964 ensures that "No person in the United States shall, on the basis of race, color, or national origin be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance" (Title VI, Civil Rights Act of 1964, U.S.C. 42, Sec 2000d et seq). Title VI applies to all federally-funded projects and activities and imposes statutory and regulatory requirements that may overlap and exceed EJ requirements. Title VI does not include low-income population.

ADA—Americans with Disabilities Act, P.L. 101-336

The Americans with Disabilities Act of 1990 prohibits public agencies from discriminating against people with disabilities. Public agencies are required to ensure accessibility to services, programs, or activities. Public meetings are to be held in ADA-accessible locations and special accommodations must be made available to make certain communications are equally effective for persons with disabilities to participate in meetings, and in planning and programming activities.

LEP—Limited English Proficiency, Executive Order 12898

Limited English Proficiency refers to individuals who do not speak English as their primary language and may have limited ability in speaking, reading, writing or understanding English. LEP itself does not always mean EJ, however LEP is highly correlated with minority populations and therefore fall under the EJ population. The adopted ACTPO LEP Plan is included in Appendix C.

Interested Parties

MAP-21 requires that the following —interested parties must have representation and therefore are to be included as stakeholders in the Adams County MPO public involvement process.

- Citizens
- Affected Public Agencies
- Representatives of Public Transportation Employees
- Providers of Freight Transportation Services
- Private Providers of Transportation Services
- Representatives of Users of Public Transportation
- Representatives of Bicycle and Pedestrian Walkways Facilities
- Representatives of the Disabled
- Other Interested Parties

Section 3: Public Participation Goals

ACTPO recognizes the obligation to provide adequate information to citizens regarding transportation plans and programs. It also seeks out and encourages citizens to participate in the development of these plans and programs as well as all substantial amendments to them. Therefore, ACTPO will ensure that adequate information is provided to local citizens to evaluate these proposals. ACTPO will also provide forums to obtain citizen views on transportation planning and project related issues.

ACTPO recognizes that persons affected by a public action need to have a voice in the formulation of that policy and/or decision. Although the various transportation planning and programming activities are designed to have long term beneficial effects on the community, these activities may also have an adverse short-term or long-term impact on some individuals. Therefore, it is important that citizens know what is being planned and be given every opportunity to present their views.

ACTPO recognizes the need to consult and coordinate with appropriate public and private agencies such as federal and state departments, local municipalities, county departments, and private organizations. It will also confer with social service agencies regarding the needs of their clients, including the elderly, persons with disabilities, low income, and those of minority and/or Limited English Proficient groups.

In order to comply with the various requirements, ACTPO sets forth these Public Participation Goals, including:

- Ensure that interested parties in Adams County have an active and ongoing role in the regional transportation planning process;
- Established a dependable process with open meetings and public access to technical data and non-technical information;
- Increase public knowledge about the transportation planning process in the region and identify ways interested parties can become more involved;
- Provide interested parties with multiple opportunities for meaningful involvement in the regional transportation planning process;
- Identify, seek out and engage minority populations, low-income populations, Limited English Proficient persons, and persons with disabilities;
- Employ effective techniques for outreach and communication;
- Serve as a guide to ACTPO/ACOPD staff for outreach and participation activities and efforts involving transportation and other planning activities;
- Document what we learn from interested parties in a format for consideration and use by the ACTPO Board ('the Board'), Adams County Planning Commission (ACPC), ACOPD staff, and others to improve our outreach and participation efforts.

Section 4: Demographic Profile of Adams County

Understanding the demographic profile of Adams County is the first step for addressing EJ throughout the county. Identifying the locations of EJ populations can help ACTPO tackle the specific transportation needs and priorities of the EJ community. Detailed demographic tables are included in Appendix A.

Population and composition

Adams County's population grew by 11.1 percent from 91,272 in 2000 to 101,407 in 2010. The population is expected to increase by 27% by 2030.

Age

According to the U.S. Census, in 2010 the racial composition for the county was as follows:

Ethnicity

According to the U.S. Census, in 2010 the racial composition for the county was as follows:

- White- 93.7%
- Hispanic 6.0%
- Black 1.5%
- American Indian/Alaska Native 0.2%
- Asian 0.7%
- Other Races 2.5%

Income

A total of 8.5% of the population was below the poverty level in 2010.

EJ Populations

A series of maps identifying the locations of EJ populations in Adams County based on the 2010 US Census are located in Appendix B.

Section 5: Adams County Transportation Planning and Programming Process

Public Notice and Accessibility

ACTPO is a 13-member policy board that is the authorizing, decision-making entity and is supported by the staff of the Adams County Office of Planning and Development provides planning and technical analysis. The Board has representation from local government, County government, private industry, Penn DOT and other local stakeholders. ACTPO holds publicly advertised meetings on a quarterly basis at the Adams County Emergency Services Building in Gettysburg.

All ACTPO meetings are advertised on the Adams County website and the Gettysburg Times prior to the scheduled meeting date. Public review and comment periods related to the adoption of the LRTP, TIP, and other formally adopted plans and programs will, at a minimum, provide a 30-day public review/comment window and include a minimum of one formal public meeting prior to the adoption.

Public Outreach and Involvement Principles

Public outreach should be centered on openness, transparency and flexibility and provide special attention for EJ populations. The Adams County MPO should focus on the following principles:

- Provide opportunities for public involvement and comment
- The transportation planning process will be clearly communicated to ensure that the
- process is apparent and understandable
- Identify broad list of stakeholders and EJ populations for public participation opportunities
- Encourage participation from EJ communities by tailoring outreach efforts to their needs
- Provide timely notices and easy access to information
- Hold meetings at convenient and accessible locations and times
- Encourage participation by promoting respect for different opinions
- Present information clearly and effectively through visualization and other proven techniques
- Incorporate public views and preferences into the decision-making process and document the consideration of comments.
- Evaluate the effectiveness of the public outreach and involvement efforts periodically to identify necessary adjustments

Section 6: Public Outreach and Involvement Techniques

Effective outreach techniques are essential to clearly communicate the transportation planning process and procedures and to ensure successful public participation. ACTPO uses a wide range of mechanisms and techniques to communicate with interested parties. The following techniques and strategies can be used by ACTPO to educate and involve the public. These techniques will need to be tailored to the audience and the transportation plan/program/activity under development and review. These outreach efforts should focus on allowing the public to help develop solutions for the community.

Outreach Targets

In developing transportation plans and programming projects, ACTPO seeks input from a number of interested parties to receive feedback on potential impacts from these plans and processes. These include

- Adams County Commissioners
- Adams County Planning Department
- Adams County Boroughs
- Adams County Townships
- Adams County Economic Development Corporation
- Adams County Association for the Blind
- Adams County CareerLink
- Adams County Head Start
- Adams County Housing Authority
- Adams County Literacy Council
- Adams County Office for Aging
- The Brethren Home Community
- Center for Community Health Partnership
- East Berlin Area Community Center
- Gettysburg Adams Chamber of Commerce
- Hanover Area Chamber of Commerce
- Gettysburg Lutheran Retirement Village
- Hart Center
- Lincoln Intermediate Unit #12
- Rural Opportunities
- SCCAP
- United Way of Adams County

Public Outreach and Involvement Techniques Involving Media (By Type)

				Primary Role				
Traditional Media	Description	Formats	Time	Cost	Skill	Give Information	Get Information	
Media Releases and Advertising	Media releases convey information through the television, radio, and/or newspaper. This is a controlled message with a broad distribution. Plans Display and Exhibits Draft materials, particularly maps and graphics can be presented at public venues such as government buildings, area libraries, shopping centers, etc. and/or used as part of outreach meetings	Feature Story Press Release Display Ad	Low	Low	Low	•		
Press Conference	Press conference is typically part of a formal public meeting where decision makers formally announce significant news related to a progress or a decision related to community issues or activities.	Newspaper Radio Television	Low	Low to Medium	Low	•		
Legal Notices and Local Advertisements	These notices and advertisements are provided to inform the general public of upcoming public involvement opportunities. These techniques are typically used in conjunction with the local newspaper and websites.	Newspaper	Low	Low to Medium	Low	•		

				Level of Investment		Primar	y Role
New Media	Description	Formats	Time	Cost	Skill	Give Information	Get Information
Email Distribution	Emails are an inexpensive means to communicate to a wide range of stakeholders. This communication tool is limited to individuals and groups with access to email and therefore should be used in association with other outreach communication efforts. Facilitation Group facilitators help the audience arrive at a collective decision by providing a neutral role in asking questions and help in summarizing responses and reactions.	Email Blast Email Lists	Low	Low	Low	•	•
Website	Use of the Adams County government website can be effective for sharing materials and communicating meeting times and other announcements. The website should be maintained to keep information current.		Low	Low	Low	•	•
Social Networking Tools	These tools include the use of Facebook, twitter, blogs, etc. as an inexpensive way to reach audiences that may not be able to attend scheduled meetings.	Facebook Twitter YouTube	Low	Low	Low	•	•

Public Outreach and Involvement Techniques – Traditional Methods

Tools	Description				Primai Give	y Role Get	
Public Outreach Diss	seminating Information	Formats	Time	Cost	Skill	Information	Information
Information Displays / Communications	These public communication materials can be used to educate, advertise, and share important information to a large target audience. These materials can be directed to specific stakeholders or the general public. In addition to mailing, these information pieces can be distributed in local stores, churches, etc.	Brochure Newsletter Fact Sheets Posters	Medium to High	Medium to High	Low	•	
Informational Presentations	Information interviews are used to meet individually with stakeholders and community members to obtain input or review on a planning effort.		Medium	Medium	Low	•	
Visualization Tools	Visualization techniques are the use of images, graphics, maps, diagrams, etc. to communicate information.	Maps Graphics	High	High	High	•	
Public Outreach - Rece	iving Feedback						
Charrettes / Visioning Exercises	The charrette / visioning exercise is typically a hands-on workshop that is focused on the identification of problems and solutions in a short and intense time period. A variety of stakeholders and professionals are invited to be part of the solution development process.		Medium	Medium	Medium		•
Citizen Advisory Committee	The Citizen Advisory Committee (CAC) is a group formed to represent the community. The CAC is used to advise and comment on specific activities and issues assigned to the group.		Medium	Low	Low		•
Facilitated Meetings	Group facilitators help the audience arrive at a collective decision by providing a neutral role in asking questions and help in summarizing responses and reactions.		Medium	High	Medium		•
Focus Groups	Focus groups are small formal group discussions directed toward providing direct input and comment on policies, plans, and program development. Focus groups can occur in established organization/group meetings or through ad hoc focus groups specifically formed for a particular planning effort.		Medium	Low	Low		•
Public Meetings, Workshops, Open Houses	Public Meetings, Workshops and Open Houses can be used to provide a formal presentation with questions and answer period or can be structured as an open-house format to allow greater individualized attention.		Medium	Medium	Low to Medium	•	•
Stakeholder Interviews	Stakeholder interviews are used to meet individually with stakeholders and community members to obtain input or review on a planning effort.		Low	Low	Low		•
Surveys, Questionnaires, Comment Forms	Surveys and questionnaires are used to solicit information and viewpoints from the community. These tools can be in the form of postal mailings, door-to-door canvassing, or through internet or email distribution.		Low	Low	Low		•

Section 7: Information Distribution Channels

Local Media Sources and Plan Review Locations

A combination of the following media and draft document/plan review locations are used to facilitate opportunities for advertisement and public outreach.

Media

Newspapers:

- Gettysburg Times
- Hanover Evening Sun
- The Merchandiser

Television:

- WGAL, NBC 8
- WHP, CBS 21
- WHTM, ABC 27

Radio:

• WGTY 107.7 – Times & News Publishing Company

Document/Plan Review Locations

- Adams County Commissioner's Office
- Adams County Office of Planning and Development
- Adams County Borough Offices
- Adams County Township Offices
- Adams County Library System:
 - Gettysburg Library
 - East Berlin Community Library
 - Fairfield Area Library
 - Harbaugh-Thomas Library
 - Littlestown Library
 - New Oxford Area Library

Stakeholders

The following stakeholders have been identified as interested parties to the Adams County MPO transportation planning processes.

- Adams County Transportation Planning Organization
- Adams County Commissioners
- Adams County Planning Department
- Adams County Boroughs
- Adams County Townships
- Adams County Economic Development Corporation
- York Adams Transit Authority
- Gettysburg Adams Chamber of Commerce

Appendix A: Demographics

	US Ce	ensus Popu	lation	Population Projections						
	1990	2000	2010	2015	2020	2025	2030			
Abbottstown	539	905	1,011	1,028	1,047	1,076	1,104			
Arendtsville	693	848	952	962	1,021	1,054	1,086			
Bendersville	560	576	641	652	664	707	750			
Biglerville	993	1,101	1,200	1,225	1,295	1,325	1,354			
Bonneauville	1,282	1,378	1,800	1,937	2,225	2,438	2,651			
Carroll Valley	1,457	3,291	3,876	4,034	4,498	4,834	5,171			
East Berlin	1,175	1,365	1,521	1,537	1,600	1,693	1,787			
Fairfield	524	486	507	520	563	582	601			
Gettysburg	7,025	7,490	7,620	7,714	7,753	7,818	7,884			
Littlestown	2,974	3,947	4,434	4,536	4,850	5,092	5,333			
McSherrystown	2,769	2,691	3,038	3,065	3,115	3,161	3,207			
New Oxford	1,617	1,696	1,783	1,790	1,811	1,823	1,835			
York Springs	547	574	833	848	859	873	887			
TOTAL: Boros	22,155	26,348	29,216	29,848	31,301	32,476	33,650			
Berwick	1,831	1,818	2,389	2,571	3,085	3,412	3,740			
Butler	2,514	2,678	2,567	2,700	2,950	3,066	3,183			
Conewago	4,532	5,709	7,085	7,550	7,835	8,646	9,456			
Cumberland	5,431	5,718	6,162	6,829	7,663	8,290	8,918			
Franklin	4,126	4,590	4,877	5,014	5,448	5,738	6,027			
Freedom	692	844	831	855	913	950	986			
Germany	1,949	2,269	2,700	2,820	3,232	3,514	3,796			
Hamilton	1,760	2,044	2,530	2,750	3,434	3,731	4,028			
Hamiltonban	1,872	2,216	2,372	2,481	2,651	2,796	2,941			
Highland	815	825	943	1,006	1,143	1,237	1,332			
Huntington	1,989	2,233	2,369	2,445	2,671	2,824	2,977			
Latimore	2,209	2,528	2,580	2,643	2,856	3,013	3,170			
Liberty	938	1,063	1,237	1,316	1,405	1,523	1,642			
Menallen	2,700	2,974	3,515	3,721	4,037	4,302	4,567			
Mount Joy	2,848	3,232	3,670	3,945	4,382	4,741	5,100			
Mount Pleasant	4,076	4,420	4,693	4,906	5,305	5,627	5,948			
Oxford	3,437	4,876	5,517	5,730	6,359	6,773	7,187			
Reading	3,828	5,106	5,780	6,095	6,543	6,958	7,372			
Straban	4,565	4,539	4,928	5,100	5,600	5,860	6,120			
Tyrone	1,829	2,273	2,298	2,370	2,587	2,748	2,908			
Union	2,178	2,989	3,148	3,255	3,476	3,661	3,846			
TOTAL: Twps	56,119	64,944	72,191	76,102	83,575	89,409	95,242			
Adams County	78,274	91,292	101,407	105,950	114,876	121,884	128,893			

Table 1:Population, 2010 and Projections

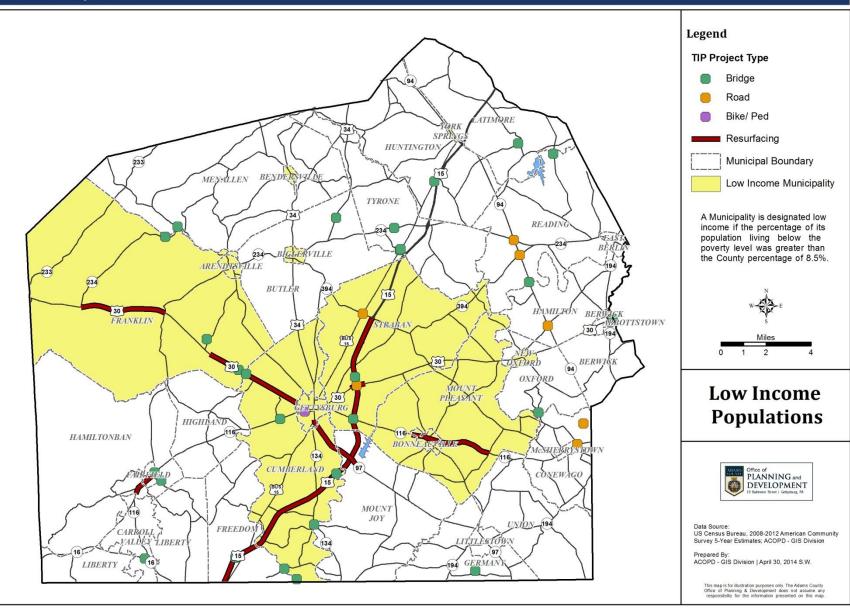
Table 2: Age, 2010

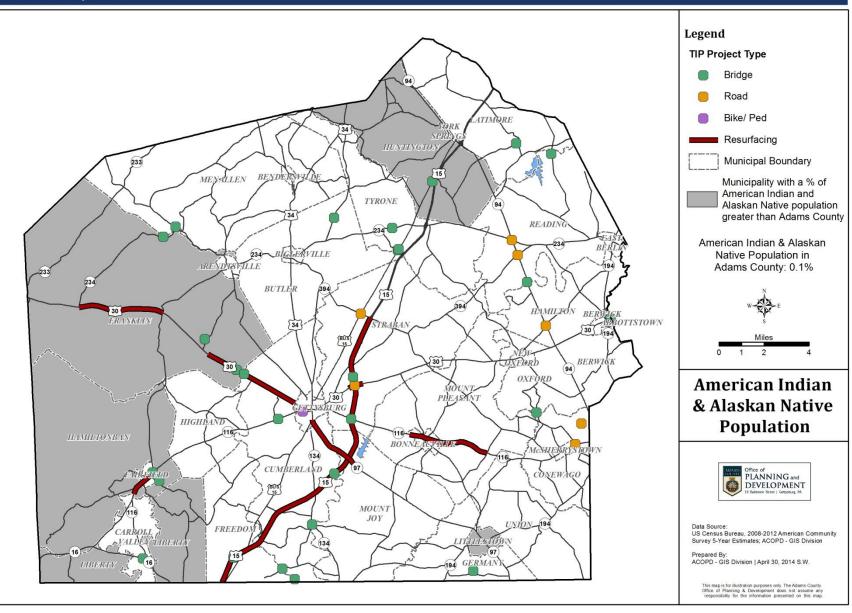
			Percentage (%) of the Population Within Age Group											
Location	Total Population	Median Age	Under 5 Yrs	5 to 9 Yrs		15 to 19 Yrs			8		55 to 64 Yrs			85+ Yrs
Pennsylvania	12,702,379	40.1	5.7	5.9	6.2	7.1	6.9	11.9	12.7	15.3	12.8	7.8	5.4	2.4
Adams County	101,407	41.3	5.5	6	6.4	7.4	6.5	10.3	13.1	15.6	13.3	8.4	5.1	2.2
Abbottstown boro	1,011	37.1	7.3	6.6	7.5	6	5.9	14.1	13.9	16.8	12	5.7	2.9	1.2
Arendtsville borough	952	34.5	7.5	9	7.5	4.8	7.9	14.2	13.7	12.5	10.5	7	3.3	2.1
Bendersville boro	641	34.7	7	8.6	8	7.2	6.4	13.4	14.5	12.3	11.1	6.4	4.1	1.1
Berwick township	2,389	45.3	5.2	5.9	6.5	6.2	4.5	8.5	12.7	16.2	18	9.9	5.1	1.3
Biglerville borough	1,200	38.8	6.2	7.8	6.6	6.8	5.3	12.6	13.8	13.7	11.4	9	4.9	2.1
Bonneauville boro	1,800	35.1	8.7	7.9	7.3	6.2	5.8	14.1	13.1	14.2	12.1	6.6	2.9	1.3
Butler township	2,567	46.5	4.4	4.6	5.1	7.5	5.3	8.6	12.1	18.9	15.7	10.8	5.4	1.6
Carroll Valley boro	3,876	40.7	5.5	7.5	8.1	6.9	3.6	9.9	16	17.7	13	7.6	3.7	0.6
Conewago township	7,085	40.9	5.7	7	7.3	6.6	4.8	10.1	15.1	16.2	12.6	8.7	4.5	1.3
Cumberland twp	6,162	50.6	4.7	4.7	4.7	5.5	3.8	8.6	10.1	14.9	17.9	13.3	8.1	3.6
East Berlin borough	1,521	41.4	6.7	5.2	6.1	6.6	6	11.6	13.3	15.3	12.8	8.2	6.2	2
Fairfield borough	507	47.4	5.1	5.1	4.1	4.1	4.7	11.4	10.7	13.2	13.4	13.6	10.5	3.9
Franklin township	4,877	45.2	4.7	5.5	5.9	6.6	4.9	9.1	13	18.2	15.7	8.2	5.2	3
Freedom township	831	49.9	2.9	5.5	6.4	5.7	4	6.4	11.1	18.2	23.6	11.6	4.2	0.6
Germany township	2,700	42.8	5.6	6.1	7.6	7.1	5.3	7.7	14.5	18.7	13.8	8.4	3.7	1.5
Gettysburg borough	7,620	23	4.2	3.4	3.2	16.5	26.1	10.4	8	8.6	9	5	4.1	1.7
Hamilton township	2,530	42.5	5.2	5.8	7.3	7.3	4.7	8.6	15.3	16.8	13.9	9.3	4.5	1.3
Hamiltonban twp	2,372	44.3	3.2	4.7	6.2	7.3	4.6	9.4	16	17.9	15.2	9.1	5.1	1.3
Highland township	943	45.7	6.2	6	5.1	6.7	3.8	8.6	12.3	18	17.1	9.8	4.3	2.1
Huntington township	2,369	41.3	5.5	6.3	7.2	6.8	4.9	10.5	14.5	16.8	12.9	8.5	4.2	1.9
Latimore township	2,580	42.6	5.6	6.9	6.7	7.1	4	9	14.5	18.1	15.3	7.9	3.7	1.1
Liberty township	1,237	45.3	4	6.1	6.1	6.5	3.6	7.9	15.2	17	16.2	11	5.2	1.2
Littlestown borough	4,434	37.6	6.9	6.4	7.1	7.3	5.7	13.6	14.2	14.4	10.4	7	4.8	2.2
McSherrystown boro	3,038	36.1	8.1	7.3	6.5	6.1	6	15	12.8	11.8	9.5	8.2	5.6	3
Menallen township	3,515	39.4	6.5	7	6.9	6.7	5.1	12.7	13.6	16.8	12.6	6.9	4.2	1.1
Mount Joy township	3,670	46.9	4.3	5	6.5	6.5	4.1	7.9	12.6	15.5	17.9	12.1	6	1.6
Mount Pleasant twp	4,693	42.6	5.2	6.1	6.3	7.3	5.5	10	12.9	18.1	14.9	8.1	4	1.5
New Oxford borough	1,783	37.1	7.3	8.1	6.7	5.9	5.7	14.1	13.1	12.4	12.6	6.2	6	1.9
Oxford township	5,517	44.8	5.8	5.5	6.9	5.8	4.4	8.8	13.1	14	9.5	8	9.5	8.7
Reading township	5,780	39.1	6.2	7.3	7.9	7.5	4.7	11.2	15.2	17.7	11.9	6.4	3.2	0.8
Straban township	4,928	44.8	4.8	4.7	6	6.1	5.6	10.4	12.7	14.5	14.1	9.6	7.4	4
Tyrone township	2,298	40.7	5.8	7.4	6.4	7	5.1	11.5	13.1	17.2	13.6	7.3	4	1.5
Union township	3,148	43.7	4.4	6.5	7.3	8.1	4.7	6.8	14.5	18.7	13.5	9.4	5.1	1
York Springs borough	833	29.4	10.2	6.8	9.5	7.8	7.3	17.4	14	10.9	9	4	2.4	0.6

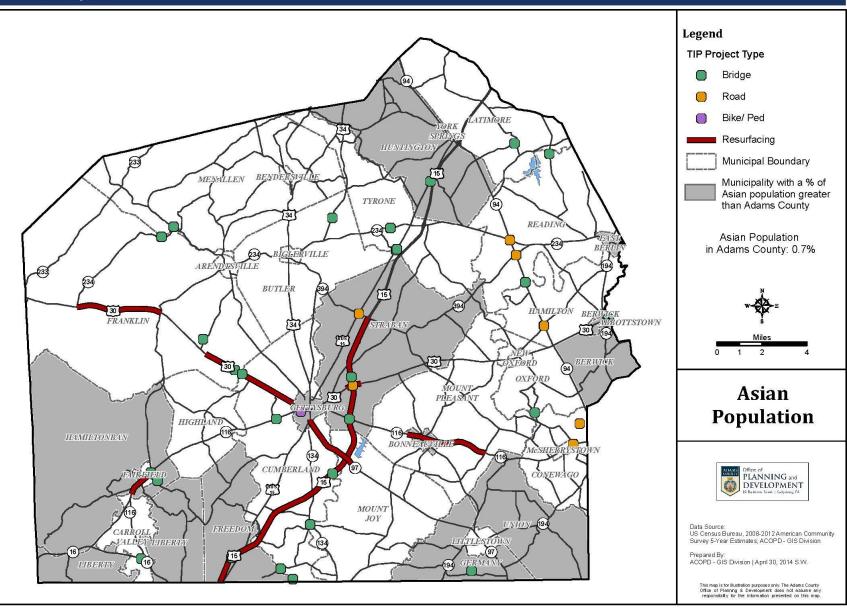
Table 3:Ethnicity, 2010

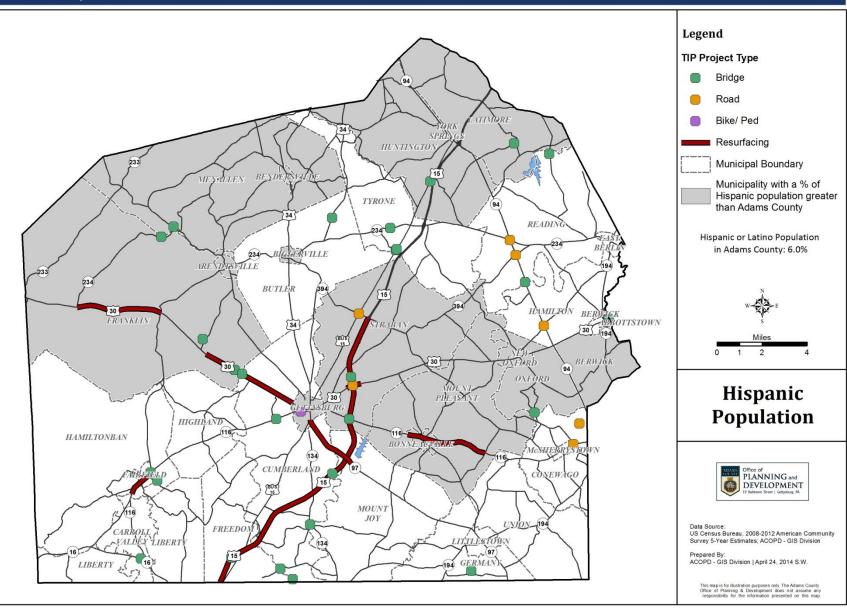
		Race									
		One race									
Geographic area	Total population	Total	White	Black or African Ameri- can	American Indian and Alaska Native	Asian	Native Hawaiian & Other Pacific Islander	Some Other Race	Two or More Races	Hispanic or Latino (of any race)	
Adams County	101,407	100,063	94,979	1,561	213	746	20	2,544	1,344	6,115	
Abbottstown borough	1,011	999	937	14	1	10	0	37	12	95	
Arendtsville borough	952	930	790	27	5	5	0	103	22	156	
Bendersville borough	641	628	541	11	7	3	0	66	13	135	
Berwick township	2,389	2,361	2,208	59	3	25	0	66	28	120	
Biglerville borough	1,200	1,187	1,100	10	1	4	0	72	13	229	
Bonneauville boro	1,800	1,762	1,681	34	1	16	0	30	38	82	
Butler township	2,567	2,542	2,455	15	4	4	0	64	25	181	
Carroll Valley boro	3,876	3,828	3,772	25	9	18	0	4	48	54	
Conewago township	7,085	7,006	6,812	59	6	58	0	71	79	166	
Cumberland twp	6,162	6,079	5,691	189	19	98	1	81	83	223	
East Berlin borough	1,521	1,508	1,463	11	2	11	3	18	13	39	
Fairfield borough	507	501	484	12	0	1	0	4	6	12	
Franklin township	4,877	4,836	4,637	74	6	13	5	101	41	295	
Freedom township	831	824	807	8	0	5	0	4	7	10	
Germany township	2,700	2,668	2,625	9	2	23	0	9	32	38	
Gettysburg borough	7,620	7,432	6,441	441	25	142	0	383	188	834	
Hamilton township	2,530	2,501	2,456	9	1	10	1	24	29	66	
Hamiltonban twp	2,372	2,335	2,280	21	7	16	0	11	37	48	
Highland township	943	927	901	7	4	2	0	13	16	25	
Huntington township	2,369	2,339	2,261	11	10	18	0	39	30	135	
Latimore township	2,580	2,555	2,510	9	3	7	0	26	25	76	
Liberty township	1,237	1,230	1,196	16	3	, 7	0	8	7	20	
Littlestown borough	4,434	4,370	4,256	40	ر 10	, 18	1	45	64	110	
McSherrystown borough	3,038	3,000	2,875	35	6	23	0	45 61	38	110	
Menallen township	3,515	3,472	3,240	37	11	8	0	176	43	450	
Mount Joy township	3,515	3,624	3,481	75	11	34	0	22	43	73	
Mount Pleasant township	4,693	4,637	4,429	36	5	26	0	141	56	307	
New Oxford borough	1,783	1,763	1,618	32	13	7	1	92	20	275	
Oxford township	5,517	5,448	5,164	71	9	21	2	181	69	423	
Reading township	5,780	5,724	5,516	15	7	35	3	148	56	309	
Straban township	4,928	4,877	4,571	102	3	51	3	148	50	305	
Tyrone township	2,298	2,248			5	2	0	74	50	212	
Union township	3,148	3,108	2,144 3,053	23 20		2	0	74 8	40	67	
York Springs boro	833	814	584	4	9	23	0	8 215	40 19	384	

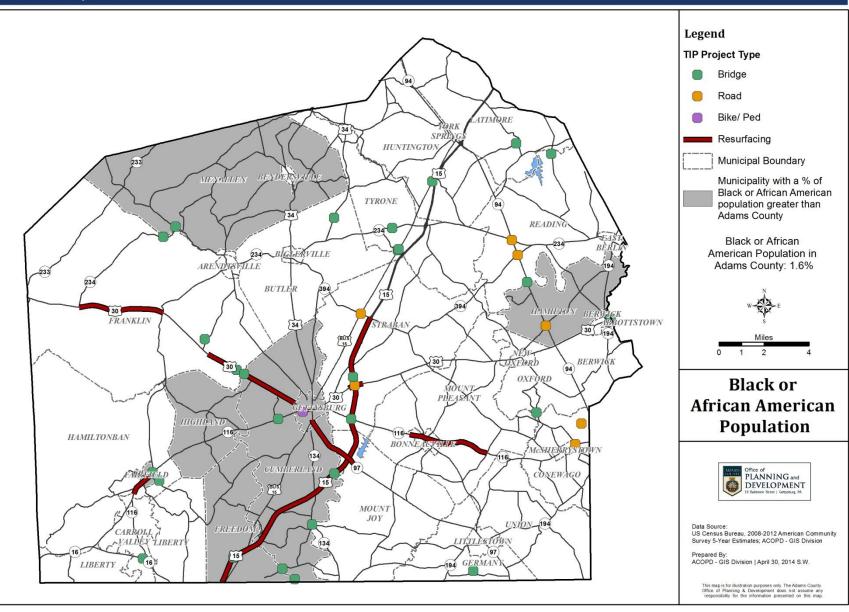
Appendix B: Environmental Justice Population Maps





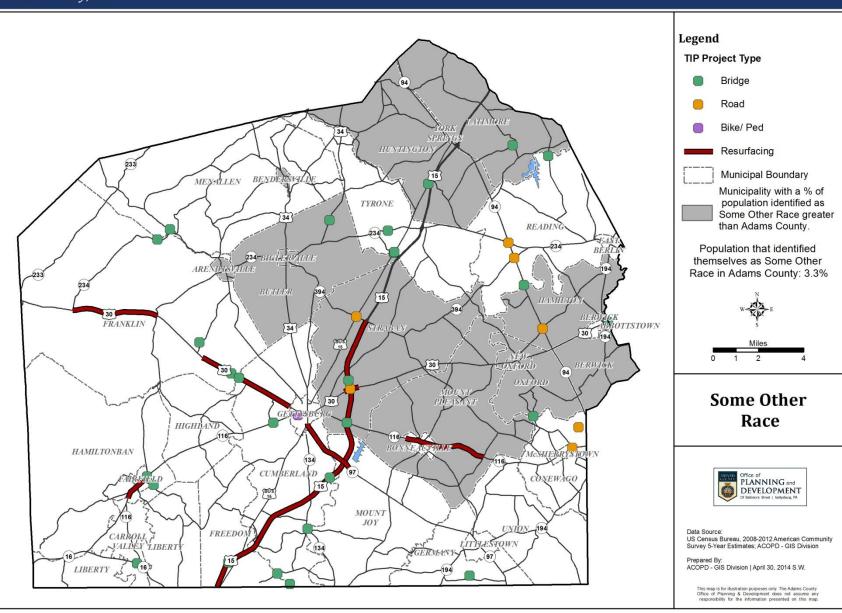






ENVIRONMENTAL JUSTICE

Adams County, PA



Appendix C: ACTPO Limited English Proficiency (LEP) Plan

ADAMS COUNTY TRANSPORTATION PLANNING ORGANIZATION

LIMITED ENGLISH PROFICIENCY (LEP) PLAN

ADOPTED: JUNE 25, 2014

ADAMS COUNTY TRANSPORTATION PLANNING ORGANIZATION 19 Baltimore Street, Suite 101 Gettysburg, PA 17325

> Phone: 717-337-9824 FAX: 717-334-0786

Email: askaplanner@adamscounty.us

Web: <u>http://www.adamscounty.us/Dept/Planning/Pages/default.aspx</u>

Limited English Proficiency Assessment

Title VI of the 1964 Civil Rights Act states that "No person in the United States shall, on the ground of race, color or national origin, be excluded from participation in, or denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance."

Federal Executive Order 13166 of 2001 "Improving Access to Services for Persons with Limited English Proficiency" directed federal agencies to: a) publish guidance on how their recipients can provide access to persons with limited English proficiency; b) improve the language accessibility of their own federal programs; and c) break down language barriers by implementing consistent standards of language assistance across federal agencies and amongst all recipients of federal financial assistance.

"Limited English Proficient" or "LEP" persons are those individuals who do not speak English as their primary language, and who have a limited ability to read, speak, write or understand English. The key commonality among all LEP persons is their inability to communicate effectively in the English language, regardless of their native tongue. Persons who are multi-lingual in that they speak a language *in addition to English*, are not considered to be Limited English Proficient.

As a recipient of federal financial assistance, the Adams County Transportation Planning Organization has an obligation to reduce language barriers that can preclude meaningful access to ACTPO's programs, information and services by non-English speakers. The first step is the completion of a "Limited English Proficiency Self-Assessment" or LEP Assessment.

This self-assessment is designed to balance four factors:

- 1. The number or proportion of LEP persons eligible to be served or likely to be encountered by the program or service,
- 2. The frequency with which LEP individuals come in contact with the program and/or activities,
- 3. The nature and importance of the program, activity or service provided to people's lives, and
- 4. The resources available to the federal financial recipient and costs.

1. LEP Populations

The LEP self-assessment begins with the identification of the potential LEP population through a demographic analysis to determine the number or proportion of LEP persons from a particular language group served or likely to be encountered in the eligible service area. The greater the number or the higher the proportion of LEP persons served or encountered the more likely language services will be needed.

Decennial Census vs. American Community Survey (ACS)

Prior to beginning any analysis, changes in demographic surveys need to be briefly discussed. Previous versions of LEP analysis used 'long form' data that was collected as part of the Decennial Census. The most recent collection using this method was with the 2000 Census. While every household in America was counted, approximately 1-in-6 received a more detailed questionnaire that asked a multitude of

additional questions regarding topics such as income, employment, disability, commuting, and language. After the 2000 Census, Congress directed the Census Bureau to devise a method to collect the same information in a timelier manner while saving costs related to the Decennial counts. The resulting American Community Survey is a monthly nationwide survey taken of roughly 3 million households per year, with data aggregated for particular time frames based on geographic populations. Areas with populations over 65,000 persons (i.e., Adams County) receive their data aggregated to a one-year time span. Areas with populations between 20,000 and 64,999 (larger townships, plus one-year areas) receive three years' worth of aggregated data, while areas with less than 20,000 persons (boroughs, most townships, plus 1- and 3-year areas) receive their data aggregated over five years.

Since information needs to be reviewed at the municipal level, and to maintain consistency between measures, data source for this self-assessment was the 2008-2012 American Community Survey. Users are cautioned that Decennial Census figures represent a point-in-time, while ACS data represent an approximation over a much longer period of time and should be viewed appropriately.

The ACTPO Region

The "service area" for the Adams County Transportation Planning Organization is all of Adams County. According to the 2008-2012 American Community Survey (ACS), the population (Age 5+ years) of the service area was approximately 95,795 persons.

Information on the ability of residents of the ACTPO region to speak English was also obtained from the Census Bureau's 2008-2012 ACS. The particular language information obtained lists both the number of speakers of more than one language other than English in the United States, as well as the number of households where nobody in the household spoke English. The data are based on responses to the question, "Does this person speak a language other than English at home?" on the ACS questionnaire, which was distributed annually to approximately 1-in-46 households nationwide. Respondents who answered in the affirmative were then asked to name the language they spoke.

County level data indicate that approximately **3,485** (Age 5+ years) residents spoke a language other than English in the period covered by the ACS. The vast majority of these individuals were *multi-lingual* in that they indicated that they spoke English "Well" or "Very Well" in addition to speaking another language. These persons are not Limited English Proficient, or LEP, and were excluded from further analysis based on their ability to communicate effectively in English.

Approximately **2,609** individuals (Age 5+ years) who spoke a language other than English at home but who indicated that they spoke English "Less than Well" or "Not at All" are Limited English Proficient, or LEP. These **2,609** LEP individuals represent **2.7%** of the region's total population. The geographic distribution of LEP individuals throughout the county are shown in Table 1.

The region's LEP persons speak more than **20** different languages, with Spanish, Chinese, Italian, French (incl. Patois, Cajun) and Hindi being the most commonly spoken. The language most commonly spoken by LEP persons is Spanish, with **2,136** speakers or **2.2%** of the region's total population (Age 5+ years). The languages most frequently spoken by Non-English speakers in the region, according to the ACS information are shown in Table 2.

Analysis of the concentrations of non-English speakers in the region reveal that the highest number of non-English speakers live in **Gettysburg Borough** than any other municipality, where approximately **271** individuals identify themselves as speaking English "less than well" or "not at all." The municipalities with the highest concentration of non-English speakers by percentage is **York Springs Borough**, where 18.2% of the Borough's population identify themselves as speaking English "less than well" or "not at all." This **2.7%** of the region's residents speak English "less than well" or "not at all." This **2.7%** of the regional population represents the Limited English Proficient population in the ACTPO region.

2. Frequency of Contact with LEP Populations

The next factor to be considered in the LEP Assessment is the frequency with which LEP persons encounter the services and programs of the Adams County Transportation Planning Organization. The more frequent the contact with a particular language group, the more likely that enhanced language services are needed. If an LEP person from a specific language group contacts accesses a program or service on a daily basis, the federally funded agency has greater language assistance requirements than if the same person's frequency of contact with the program or service is unpredictable or infrequent. However, federal aid recipients must bear in mind the possibility that the frequency of contact with LEP populations could increase when appropriate outreach to those LEP populations is enhanced.

ACTPO provides transportation planning and programming services on behalf of all of Adams County, and serves as the regional forum for transportation decision making. Decisions made by ACTPO affect all residents of the service area. As residents of the region, LEP persons may be affected by the decisions, services and programs of ACTPO. Public input is routinely sought in the development and advancement of key planning processes, including the Long Range Plan, Transportation Alternatives Programs, Public Participation Plan and other key plans, programs and initiatives. During these public comment periods, comments are solicited from any interested party. To date, no comments or requests for information have been received in a language other than English, nor has any advocacy group informed ACTPO of the need for expanded outreach in any language other than English.

3. Importance of Services Provided to LEP Populations

Once the languages spoken by LEP persons in the service area have been identified, and the frequency of contact has been analyzed, the nature and importance of the services provided must be assessed. As a rule of thumb, the more important the activity, service or program, or the greater the possible consequences of the contact to the LEP individuals, the more likely language services are needed. The key question to be addressed is "will the denial or delay of access to services have serious implications for the LEP individual?"

The nature of the programs and services provided by ACTPO's affect the mobility and quality of life for area residents. No element of the ACTPO program requires the compulsory participation of area residents, nor does ACTPO administer or oversee any programs or services that impose involuntary restrictions on area residents. Finally, the delay or denial of ACTPO services or participation in any ACTPO program is unlikely to result in a detrimental effect on the health or well-being of any individual.

However, ACTPO will take reasonable steps to ensure that LEP persons have meaningful access to key transportation planning decisions and have opportunities to become involved in the regional transportation planning process.

4. Resource Availability and Cost

The final factor in the assessment of language service provisions relates to the costs of providing such services, and the resources available to the agency. ACTPO has assessed its available resources that could be used for providing language assistance. This included identifying what staff language interpreters are readily available and how much a professional interpreter and translation service would cost.

Language Assistance Measures

There are two language assistance services that ACTPO will provide: translation and interpretation. These terms are often used interchangeably; however, they are actually quite distinct and there are different rules for each.

- **Translation** refers to the process of transferring information expressed in writing from one language to another language.
- *Interpretation* is the process by which the spoken word is used when transferring meaning between languages.

In order to determine in which languages these assistance measures will be provided by ACTPO depends on the results of data that was analyzed as part of the 4-Factor LEP Assessment. The results of this assessment are shown in Tables 1 and 2, and indicate that there are approximately **2,609** residents of the region that speak English "less than well" or "not at all" and that these non-English speakers are fluent in **20** different languages.

The potential need to provide services in as many as **20** languages could be problematic considering the number on non-English speakers as well as the diversity of languages other than English spoken in Adams County. To help agencies such as ACTPO who serve large areas with multiple language needs, the Department of Justice and the Department of Transportation have guidance on serving LEP populations that identify "safe harbor" provisions that recommend that language assistance be provided when the LEP population reaches one percent of the population in the service area, or when the number of non-English speakers with a common native language reach 1,000 persons, whichever is less. At these levels, the federal guidance recommends that written translation of vital documents be available upon request, and that the agency have plans to address the potential need for oral translation services.

Review of ACS data for the region's LEP analysis shows that there is only one language group in the ACTPO region that meet Department of Justice "safe harbor" thresholds. Spanish or Spanish Creole language speakers are estimated at approximately **2,136** LEP persons, thus meeting the thresholds. Chinese speakers are estimated at 89 (0.09%); and Italian speakers are estimated at 62 (0.06%); and French (incl. Patois, Cajun) speakers are estimated at 50 (0.05%). These three language groups contain the three next-highest number of LEP persons, but fall below "safe harbor" thresholds.

Written Translation

ACTPO will provide written translations of its planning documents upon request. In addition, the ACTPO website has an On-Demand translation module installed, thus allowing digital translations of documents provided online. ACTPO will also translate notices of public comment periods for the vital documents identified in the Public Participation Plan: the Long Range Transportation Plan, Transportation

Improvement Program, and Public Participation Plan. In addition, ACTPO is currently exploring options for on-demand translation services.

The front piece of ACTPO documents will include language in English and Spanish, that the document is available in other languages upon request. ACTPO already provides language translations via its website, which will have the capability of translating any ACTPO web page or documents linked to the website instantly into a number of languages.

Oral Interpretation

Oral interpretation services are appropriate for a number of situations, including routine inquiries from citizens who call ACTPO or come into our offices, as well as public meetings and events. ACTPO will use telephone interpretation services provided by the Pennsylvania Department of Transportation (PENNDOT) to provide oral interpretation assistance to LEP individuals.

Telephonic Interpretation Service

ACTPO has services available through PENNDOT to provide telephonic interpretation services to assist LEP callers, walk-ins, and in cases where requests for an in-person interpretation were either not made or where insufficient notice was given to allow ACTPO to arrange for an interpreter.

In-Person Interpretation Services

ACTPO will explore contracting services similar to other County departments to provide inperson interpretation services to respond to requests for language assistance. Meeting notices for public meetings include language requesting that ACTPO be notified in advance of any specialized services.

In the event that a qualified interpreter cannot be identified in a timely fashion, efforts will be made to work with the LEP individual(s) to identify a family member or community member capable of assisting with their language needs, in compliance with FHWA Guidance on outreach to LEP individuals.

Finally, ACTPO will provide Press Releases to local minority media outlets and community service organization regarding the availability of language translation services.

ACTPO Limited English Proficiency Policy

In addition to this Limited English Proficiency (LEP) Plan, ACTPO has the following policy statement regarding services to LEP populations:

Title VI of the Civil Rights Act of 1964 as amended, and its implementing regulations require that responsible steps are taken by the Adams County MPO (also known as ACTPO) to ensure meaningful access to the benefits, services, information, and other important portions of programs and activities for individuals who are Limited English Proficient (LEP).

ACTPO provides several options to assist in communicating with individuals who do not speak English. Adams County provides translation services through *Language Services Associates*. This service provides toll-free assistance in language identification through written materials which include sample statements in over 40 languages, followed by telephone connection with an interpreter. Adams County also includes the *Microsoft Translator* language translation module on its website, which provides translation of website documents into 42 different languages.

Summary

LEP persons will be ensured meaningful access to ACTPO activities through written and/or oral interpretation services upon request. ACTPO and its staff, the Adams County Office of Planning and Development (ACOPD) have taken or will take the following actions:

- 1. Post language identification cards in the ACOPD office which say "If You Need an Interpreter, Please Point to Your Language";
- 2. Provide access to language interpreter services available through Language Services Associates provided by Penn DOT;
- 3. Train staff on how to respond to LEP persons who phone, visit the ACOPD office, or attend public meetings and how to provide those services;
- 4. Maintain an language translation program on its website making its web pages readable in other languages;
- 5. Post a message on the ACOPD website at http://www.adamscounty.us/Dept/Planning/Pages/default.aspx that free language interpreter services are available at the ACOPD office; and
- 6. Monitor and update the Limited English Proficiency (LEP) Plan to determine whether new documents, programs, services and activities are needed due to changes in LEP population, frequency of language service requests or the needs of LEP persons.

Municipality	Total Persons 5	Number Who Speak English	Percent Who Speak English	Most Common Language of LEP Persons		Second Most Common Language of LEP Persons	
mancipality	Yrs. and Over	Less Than Very Well	Less than Very Well	Language	#	Language	#
Abbottstown boro	786	16	2.0%	Other Indic Langauges	8	Spanish or Sp. Creole	6
Arendtsville boro	866	75	8.7%	Spanish or Sp. Creole	74	Tagalog	1
Bendersville boro	561	69	12.3%	Spanish or Sp. Creole	69	/	/
Berwick township	2,069	94	4.5%	Spanish or Sp. Creole	89	German	5
Biglerville borough	1,052	84	8.0%	Spanish or Sp. Creole	84	/	/
Bonneauville boro	1,879	75	4.0%	Spanish or Sp. Creole	47	Hindi	16
Butler township	2,505	122	4.9%	Spanish or Sp. Creole	122	/	/
Carroll Valley boro	3,662	0	0.0%	/	/	/	/
Conewago township	6,893	68	1.0%	Spanish or Sp. Creole	26	Serbo-Croatian	18
Cumberland twp	5,833	90	1.5%	Spanish or Sp. Creole	51	Italian	16
East Berlin borough	1,379	3	0.2%	Chinese	3	/	/
Fairfield borough	539	0	0.0%	/	/	/	/
Franklin township	4,566	49	1.1%	Spanish or Sp. Creole	34	Polish	15
Freedom township	834	11	1.3%	Gujarati	9	/	/
Germany township	2,544	17	0.7%	Vietnamese	10	Russian	5
Gettysburg borough	7,320	271	3.7%	Spanish or Sp. Creole	144	Chinese	86
Hamilton township	2,434	31	1.3%	Spanish or Sp. Creole	24	Italian	7
Hamiltonban twp	2,097	25	1.2%	Spanish or Sp. Creole	17	Japanese	8
Highland township	835	5	0.6%	Italian	3	Spanish or Sp. Creole	2
Huntington twp	2,264	112	4.9%	Spanish or Sp. Creole	91	Laotian	12
Latimore township	2,442	76	3.1%	Spanish or Sp. Creole	76	/	/
Liberty township	1,260	50	4.0%	Spanish or Sp. Creole	26	Hindi	24
Littlestown borough	4,225	31	0.7%	Spanish or Sp. Creole	19	Japanese	12
McSherrystown boro	2,721	29	1.1%	Spanish or Sp. Creole	29	/	/
Menallen township	3,216	200	6.2%	Spanish or Sp. Creole	187	Other and Unspecified	13
Mount Joy township	3,471	15	0.4%	Spanish or Sp. Creole	15	/	/
Mount Pleasant twp	4,494	358	8.0%	Spanish or Sp. Creole	320	Other Indo-European Languages	25
New Oxford borough	1,842	237	12.9%	Spanish or Sp. Creole	223	Vietnamese	7
Oxford township	5,140	61	1.2%	Spanish or Sp. Creole	61	/	/
Reading township	5,539	63	1.1%	Spanish or Sp. Creole	63	/	/
Straban township	4,609	94	2.0%	Spanish or Sp. Creole	70	French (incl. Patois, Cajun)	14
Tyrone township	2,279	37	1.6%	Spanish or Sp. Creole	37	/	/
Union township	2,911	8	0.3%	Tagalog	8	/	/
York Springs boro	729	133	18.2%	Spanish or Sp. Creole	129	French (incl. Patois, Cajun)	4
Total	95,796	2,609	2.7%	Spanish or Sp. Creole	2,136	Chinese	89

Table 1: LEP Populations in the ACTPO Region – Sorted by Municipality

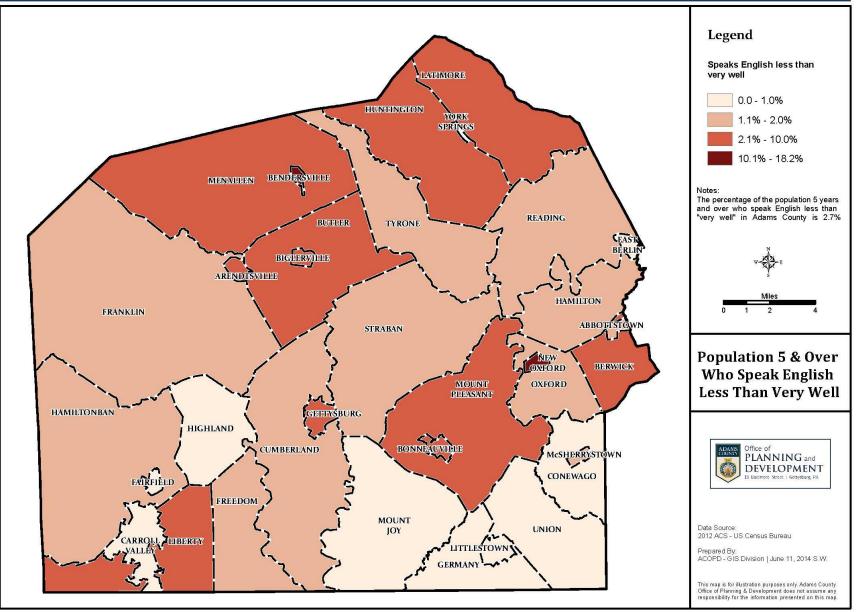
Table 2: LEP Population in the ACTPO Region – Top 10 Languages Spoken

Language	# People Speaking
Spanish or Spanish Creole	2,136
Chinese	89
Italian	62
French (incl. Patois, Cajun)	50
Hindi	42
Korean	33
Serbo-Croatian	29
Polish	27
Other Indo-European Languages	25
Japanese	21

Map #1: % of Population that Speaks English less than Very Well

LANGUAGE SPOKEN AT HOME

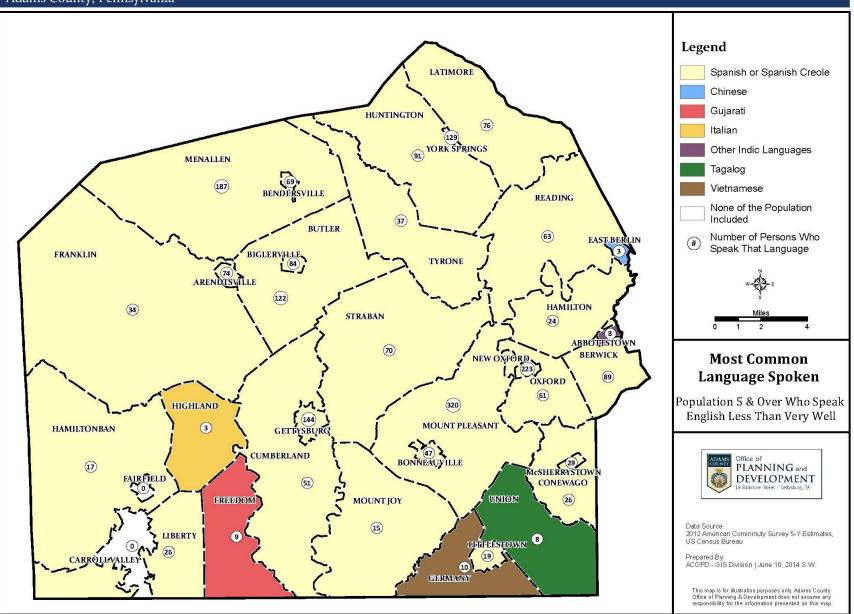
Adams County, Pennsylvania



Map #2: Most Common Language Spoken by LEP Persons

LIMITED ENGLISH PROFICIENT PERSONS

Adams County, Pennsylvania



Map #3: Second Most Common Language Spoken by LEP Persons

LIMITED ENGLISH PROFICIENT PERSONS

Adams County, Pennsylvania

